

Message Text

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ACTION IO-10

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC 6651

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E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO: JOINT FINANCING

REF: STATE 195064

1. AS INSTRUCTED REFTEL PARA 3 USREP EXPLORED WITH SEC GEN
POSSIBILITY OF ICAO STAFF STUDY OF NEW DEN/ICE REQUIREMENTS
AND ASSOCIATED COSTS. SEC GEN AND HIS JOINT SUPPORT STAFF
INTERPRET ARTICLE 4 OF JOINT SUPPORT AGREEMENTS AS APPLICABLE
ONLY TO "EXISTING" FACILITIES AND SERVICES, AND NOT TO
ANTICIPATED, ADDITIONAL REQUIREMENTS.
2. BOTH SEC GEN AND PRESIDENT COUNCIL SUGGESTS THAT BEST
AVENUE FOR PROPOSAL TO HAVE REQUIREMENTS STUDIED IS JOINT
SUPPORT COMMITTEE. IT MEETS SEPTEMBER 22 ON OTHER MATTERS
AND COULD RECEIVE SUCH A PROPOSAL FROM U.S. AND/OR OTHER
MEMBER STATES.
3. USREP WISHES POINT OUT THAT ICAO STAFF AUDITS JOINT FINANCING
AGREEMENTS ANNUALLY WITH ON-SITE VISITS (SEE JS WP 903 AND 904
OF AUGUST 1974). THEREFORE INTENT OF U.S. SUGGESTION SHOULD
BE CLARIFIED: (A) DO WE ANTICIPATE MULTI-NATIONAL STUDY BY
EXPERTS TOGETHER WITH USUAL ICAO STAFF, OR A SEPARATE GROUP;
(B) ARE WE THINKING IN TERMS OF ON-SITE INSPECTION OR A "STUDY"
OF THE PAPER WORK IN MONTREAL (WHICH COMMISSION, JS COMMITTEE, AND
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COUNCIL DO IN ANY CASE); (C) TIMING IN PARA 3 REFTEL UNREALISTIC

IF NATIONAL EXPERTS TO PARTICIPATE FROM VARIOUS COUNTRIES AND IF ON-SITE TRAVEL ANTICIPATED; (D) SINCE DENMARK/ICELAND/CANADA PROPOSAL STEMS FROM NAT/SPG AND WILL COME TO COMMISSION THROUGH REGIONAL OFFICE FOR WHAT WILL UNDOUBTEDLY BE TECHNICAL APPROVAL AND RECOMMENDATION TO COUNCIL, AT WHAT POINT DO WE ANTICIPATE SEPARATING THE TECHNICAL NEEDS FROM THE FINANCIAL CONSIDERATIONS.

4. HAS DEPARTMENT EXPLORED THE FINANCIAL CONSEQUENCES HAVING IN MIND CIVIL AVIATION REQUIREMENTS AND PARTICULARLY U.S. CIVIL AVIATION REQUIREMENTS AS OPPOSED TO THOSE OF OTHER COUNTRIES' AIRLINES, BEARING IN MIND PROPORTIONATE USER CHARGES. SINCE CHARGES ARE LEVIED AGAINST FACILITIES/SERVICES BY COUNTRY PACKAGE, U.S. MAY PAY DISPROPORTIONATE SHARE OF \$1 MILLION FOR NEW ARRANGEMENT, WHEN U.S. CIVIL AVIATION MAY HAVE LESS NEED OF THESE FACILITIES/SERVICES THAN FOR OTHER PARTS OF JOINTLY FINANCED ARRANGEMENTS.

5. IF DEPARTMENT ANTICIPATES U.S. PROPOSAL TO JOINT SUPPORT CTE ON SEPTEMBER 22 FOR THOROUGH TECHNICAL ANALYSIS AND COST STUDY OF CHANGES TO REGIONAL PLAN, MUST HAVE DETAILS OF PROPOSAL FOR CIRCULATION IN WORKING PAPER WITHIN NEXT TWO WEEKS. USREP WISHES POINT OUT THAT HOLDING OFF ON REQUEST FOR STUDY UNTIL COMMISSION'S RECOMMENDATIONS COME TO JSC AND/OR COUNCIL WOULD (A) MAKE IT MORE DIFFICULT FOR COMMITTEE OR COUNCIL TO MODIFY IMPLEMENTATION OF PROPOSED TECHNICAL CHANGES AND (B) WOULD POSE SERIOUS TIME PROBLEMS HAVING IN MIND USAF WITHDRAWAL. BOTH PRESIDENT COUNCIL AND SEC GEN POINTED OUT THAT U.S. PARTICIPATED FULLY IN SPG FINDINGS INCLUDING THOROUGH CONSIDERATION COST FACTOR AND THEREFORE PUZZLED BY PRESENT U.S. CONCERN. IF U.S. FILES JSWP, RECOMMEND INCLUSION SOME RATIONALIZATION IN THIS REGARDS.
HARPER

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